

Operation No. **MDRPH049**

EAP number: **EAP2019PH01**

Operation Update No. **1**;  
Period covered by this update:  
**27/10/2022 – 28/02/2023**

To be assisted: **100 families**

FbA by the DREF allocated:  
**16,981 Swiss francs**

Launch date: **27/10/2022**

End date: **31/03/2023 (extended 2 months)**

## The Early Action Protocol hazard and trigger

**1 December 2019:** Early Action Protocol (EAP) for Typhoon approved for four geographical areas on the eastern coastal areas of the Philippines.

**26 October 2022:** Forecast monitoring started on Tropical Depression “Paeng”.

**27 October 2022:** Trigger reached: shelter damages projected up to 10 per cent in different municipalities in the priority areas under the EAP for typhoons. Local chapters confirmed the capacity to implement the early action within the lead time.

PRC requested EAP Early Action activation despite the lead time being shorter than stated in the EAP (**56 hours lead time**). Exceptionally, the shorter lead time was granted, and the necessary documents were prepared for the release of funds.

**29 October 2022:** Philippine Red Cross (PRC) mobilized 49 staff and volunteers in the community and started the distribution and installation of Shelter Strengthening Kits (SSKs) in selected Barangays.

**31 January 2023:** Original end date for the EAP Early Action period.

**8 March 2023:** EAP Early Action update issued to inform a 2-month extension.

**31 March 2023:** Revised end date for the EAP Early action period.



*PRC personnel installing Shelter Strengthening Kits in Aurora Province (Photo: PRC)*

*This operation update provides a brief progress update on the early actions to date, with a focus on informing the timeframe extension. A full final report will be issued within three months after the operation ends.*

Summary of the main revisions to the implementation plan for the initial action:

- *PRC completed the planned early action activities during the three days prior to Tropical Storm (TS) Paeng expected landfall, accordingly to the EAP for the Philippines.*
- *The revision of the implementation plan affects only the Post Distribution Monitoring (PDM) phase of the EAP, for which PRC is requesting an extension, according to the rationale hereafter.*

Reason for requested change in approach:

*PRC has at least five major operations (Typhoon Odette, North Luzon Earthquake, Typhoon Karding, Typhoon Paeng, Flooding Operation) being handled as of this time and each of the staff/personnel both at the National Headquarters (NHQ) and Chapter has assigned task. The allocation of personnel for PDM for specific area will be difficult, as all activities are equally important.*

*Specifically, for TS Paeng, in February 2023, the Disaster Management Services (DMS) unit has ongoing operations in relation to Severe TS in Aurora province, ending on 28 February 2023. After 15 March onwards, the assessment/evaluation of the assistance provided in the community which also includes the support provided under the EAP can be conducted. This assessment/evaluation can occur after the provision of the support in the community. Therefore, PRC is requesting an extension of the EAP Early Actions for ample time to assess and evaluate the implemented actions.*

Rationale for approving the change:

*Less than 10 per cent of the budget for Early Actions allocated by IFRC to PRC was spent to carry out anticipatory actions in Aurora Province. There is a balance of CHF 3,888 on the budget, which could still be used for the field evaluation. The result of the evaluation is essential in the revision/update of the Typhoon EAP.*

*Aurora province being the implementation area for the Forecast-based Financing (FBF), has just completed major cash distribution activities (15-17 February) for the Typhoon Karding operation, and conducting multiple activities to chapter is also a challenge due to time and manpower constraints.*

## Overview of the Early Actions



### Shelter

People targeted: 100 families (500 people)  
Male: 250  
Female: 250

#### Early Actions

1. Purchase of the remaining SSK items through the pre-identified supplier.
2. Distribution and installation of Shelter Strengthening Kits to 100 pre-identified families in the province of Aurora (Municipalities Casiguran, Dinangulan, Dilasag, Dipaculao).

#### Outcome 1: the most at-risk communities are able of minimizing the damages from the typhoon winds on their houses and can replicate this Early Action

Indicators:	Target	Actual
# of households provided with Shelter Strengthening Kits	100	78
<b>Output 1.1: Shelter Strengthening Kits are effectively installed 2 to 3 days prior to the landfall of an extreme typhoon on at least 500 houses (scenarios A, B or D) to a maximum of 1,000 houses (scenario C)</b>		
Indicators:	Target	Actual
# of houses reinforced prior to the impact of a typhoon reaching the trigger	78	72

## Narrative description of achievements

The PRC activated its [Early Action Protocol \(EAP\)](#) for Typhoon in October 2022, as TS Nalgae (Paeng) approached the Philippines. Using funds released from the [anticipatory action pillar](#) of the IFRC's Disaster Response Emergency Fund (DREF), staff and volunteers were able to distribute and install the SSKs as predetermined early actions in Municipality of Dipaculao, Aurora Province.

A brief report on this EAP activation demonstrates the success of this operation. Among the many successful outcomes, it notes that:

- A total of 78 household served in targeted barangays in Dipaculao, Aurora Province which preidentified as high-risk from typhoon.
- People avoided damage to their homes and property due to increased awareness and early evacuations.

The report also details the steps taken on each day, providing a revealing snapshot of how anticipatory action works in practice.

**On Day -2** (27 October 2022), the DMS initiated the discussion together with the IFRC and German Red Cross (GRC) on the update of TC Paeng in the country and the possibility of activation and other actions taken by the PRC before Paeng landfall. During the meeting and discussion, the Operation Center (OpCen) suggested to activate the EAP of the Typhoon, specific in Aurora Province with a lead time of less than 72 hours (56hrs by PAGASA, 30hrs by 510).

In parallel, the FbF team assisted the Response Unit in collecting relevant information and drafting a proposed budget including the documents and other information needed for the approval of the IFRC in case of activation of the EAP. Online coordination with the Chapter and Provincial Disaster Risk Reduction and Management Office (PDRRMO) in Aurora took place and it was agreed that it will be prioritized the installation of SSKs only. As early harvesting was not possible because the farmers have already harvested their crops early this quarter.

Having all this in consideration, at 11:10 PM of 27 October 2022, the OpCen sent an official email to DMS recommending the activation of the EAP for Aurora, in areas where Paeng would make landfall in 56 hours (for other areas in North Luzon, the landfall was expected earlier). Also, an alert message was sent from OpCen to all FbF possible affected chapters, requesting them to please take necessary preparedness actions as advised in the EAP. Worth mentioning that capacity building activities such as training and simulation exercise was organized by the FbF project in that specific area and on the SSK EAP last August 2019, so there was big confidence from all partners that the actions could be successfully executed. Also, there are prepositioned SSK materials available in the province that could be mobilized anytime if the EAP was to be activated.

**On Day -1** (28 October 2022), PRC Activation Memo containing the budget for activation was endorsed from DMS to the Secretary General (SG) and subsequently approved by SG at 14:00. Preparations in Chapter started. Official request was made from DMS to IFRC and from IFRC Country Delegation to IFRC Geneva. DMS sent a message to OpCen requesting to send an official notification to the Aurora Chapter confirming the activation. Chapter coordinated with local PDRRMO so the inventory, procurement, and augmentation of SSK materials could take place. Coordination with BarCom carpenters were established, as well as vehicle tracking, logistical monitoring, mobilization of volunteers for final re-validation and identification of target beneficiaries. PDRRMO assisted the Chapter in the inventory of stock including the delivery of the items in the barangays. For the other materials (wall bracing) that needed to be purchased upon the confirmation of the activation of the EAP, the Chapter administrator coordinated with the identified suppliers within Baler, Aurora. The supplier confirmed the delivery of the additional SSK items could be done the following day, 29 October 2022.

Meanwhile, to be sure that the Chapter would be able to implement Early Action (SSK) within the day, the GRC approved to provide initial fund while the DREF fund is still on process. The initial fund was hand carry by the GRC Finance Officer, considering that the activity will fall on a long weekend.

As the Early Actions were to be implemented over the long weekend, it was then agreed that the FbF team would get initial cash advances from GRC and would travel on 28 October 2022 with the cash in hand. Finance and logistic arrangements were settled by the end of the day, with an initial budget of 439,500.00 php, including the expenses for the deployment of NHQ technical staff to assist the Chapter to install approximately 100 SSKs for targeted beneficiaries in Municipality of Dipaculao, Aurora Province. The technical staff coming from NHQ picked up one project officer in Cagayan as well as additional 100 SSKs. Deployed personnel arrived with the additional SSKs and the cash on hand to the chapter at around 2:00 AM of 29 October 2022.

**On Day 0** (29 October 2022) the staff and volunteers conducted community engagement (validation of beneficiary, orientation of worker and beneficiaries). The Chapter was able to mobilize 49 staff and volunteers in the community, and to arrange vehicles to reach the targeted municipalities. The chapter and staff installed a total of 78 SSKs materials to the identified beneficiaries from Barangay Dained (41) and Borlongan (37).

## Contact information

Reference documents



Click here for:

- [Early Action Protocol Summary](#)
- [EAP Activation Notification](#)

**For further information, specifically related to this operation please contact:**

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## How we work

All IFRC assistance seeks to adhere to the **Code of Conduct** for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGO's) in Disaster Relief and the **Humanitarian Charter and Minimum Standards in Humanitarian Response (Sphere)** in delivering assistance to the most vulnerable. The IFRC's vision is to inspire, encourage, facilitate and promote at all times all forms of humanitarian activities by National Societies, with a view to preventing and alleviating human suffering, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.